RE:	STAFF REPORT FOR THE AUGUST 9, 2006 MEETING
FROM:	Janice Lew, Principal Planner Telephone: 801.535.7625 Email: janice.lew@slcgov.com
TO:	Salt Lake City Planning Commission
DATE:	August 3, 2006

### CASE NUMBER:

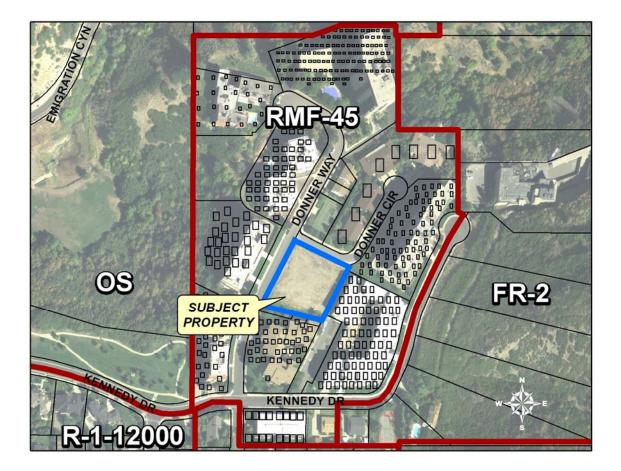
Preliminary Condominium Plat – 480-06-16

**APPLICANT/STATUS:** 

**PROJECT LOCATION:** 

R. Preston Miller, Property Owner

925 South Donner Way – 16-11-259-021



#### **PROJECT/PROPERTY SIZE:**

.997 Acres

#### **COUNCIL DISTRICT:**

District 6, Council Member Dave Buhler

SURROUNDING ZONING DISTRICTS:

North – Moderate/High Density Multifamily Residential (RMF-45) South – Moderate/High Density Multifamily Residential (RMF-45) East – Moderate/High Density Multifamily Residential (RMF-45) West – Moderate/High Density Multifamily Residential (RMF-45)

## SURROUNDING LAND USES:

North – Residential South – Residential East – Residential West – Residential

#### **REQUESTED ACTION**:

The property owner is requesting preliminary condominium plat approval for a twentyfour (24) unit residential condominium project located at 925 South Donner Way. The property is located in a RMF-45, Moderate/High Density Multifamily Residential Zoning District on .997 acres of land.

#### **PROPOSED USE(S):**

The developer intends to build a multi-unit residential development on the subject property.

### **APPLICABLE LAND USE REGULATIONS:**

The proposed subdivision approval is subject to Title 20 Subdivisions of the Salt Lake City Code, the Site Development Ordinance, Chapter 18.28 and Chapter 21A.56 of the Zoning Ordinance.

#### MASTER PLAN SPECIFICATIONS:

The adopted land use policy documents that guide new development in this area are the Salt Lake City Housing Plan(1999) and East Bench Community Master Plan(1987).

#### SUBJECT PROPERTY HISTORY:

The subject property is currently vacant of development.

#### ACCESS:

The proposed multi-unit project is accessible from Donner Way, a local public street on the west side and Donner Circle a private street right-of-way on the north side.

#### **PROJECT DESCRIPTION:**

The petitioner is proposing a condominium subdivision to allow individual transfer of ownership of residential units. The subject property is zoned "RMF-45" (Moderate/High Density Multifamily Residential) which is intended to provide an environment suitable for multi-family dwellings of a moderate/high density. The Zoning District establishes a residential density of forty-three (43) dwelling units per acre. The subject property is located in a neighborhood designated as "High Density Residential" on the Future Land Use map for the East Bench Community. This land use designation allows a density range of over 20 dwelling units per acre. The applicant proposes twenty-four dwelling units for this site (24 units per acre) which is supported by the existing zoning and the *East Bench Community Master Plan*.

The subject property lot area (43,421 sf) and width (230 ft) exceeds the minimum standards as specified in Section 21A.24.140(C) of the Zoning Ordinance. The submitted building elevations show that the proposed height of the building is consistent with the forty-five feet (45') allowed. All minimum yard and maximum building coverage requirements have also been met per Ordinance. The proposed project meets the general standards set forth in Section 21A.24.140 of the Zoning Ordinance.

The minimum off-street parking requirement for multi-family dwellings (Table 21A.44.060F) is two spaces for each dwelling unit containing two or more bedrooms and one space for one bedroom and efficiency dwellings. Forty-eight (48) parking spaces are required for this development and the drawings show fifty-five (55) parking spaces.

In terms of condominium approval procedures, Planning Staff has reviewed the "Declaration of Covenants, Conditions and Restrictions" as submitted by the applicant and finds them consistent with Section 21A.56.040(A)(2)(a-e). The final condominium plat submittal shall conform to the requirements of Chapter 21A.56 of the Zoning Ordinance – Condominium Approval Procedure.

The following City Council policies regarding housing are outlined in the *Salt Lake City Housing Plan*:

- 1. The City Council supports a citywide variety of residential housing units, including affordable housing and supports accommodating different types of developments and intensities of residential development.
- 2. The City Council encourages architectural designs compatible with neighborhoods that:
  - Make good use of and incorporate open space, even minimal amounts;
  - Interface well with public space;
  - Address parking needs in the least obtrusive manner possible; and
  - Are creative, aesthetically pleasing and provide attractive public spaces, such as designated common areas, community centers, childcare, resident gathering places, resident gardens, etc.

The request supports the *Salt Lake City Housing Plan* policies in that it provides a diverse housing stock and it addresses parking needs in a non-obtrusive manner by placing much of the required parking underground.

On June 29, 2006, Council Member Dave Buhler hosted a meeting to discuss neighborhood issues. Potential impacts of the proposed project were talked about during this meeting. To address neighborhood concerns for safety and at the request of Planning Staff, the petitioner has agreed to provide secondary emergency vehicle access with a crash gate connection at the south-east corner of the property (Exhibit 3). A right-of-way and easement will then be provided between Donner Circle and Kennedy Drive for emergency use only.

### COMMENTS, ANALYSIS AND FINDINGS:

### 1. COMMENTS

The comments received from pertinent City Departments/Divisions are attached to this staff report. Many of the comments will be addressed at the time of application for building permit issuance. The following is a summary of the comments and concerns received:

- a) **Public Utilities Division**: Public Utilities found the proposed project approvable if the existing easement is abandoned for the existing public storm drainage pipe that will be relocated to accommodate the footprint of the proposed structure.
- b) **Division of Transportation**: The division review comments are attached to this staff report.
- c) Salt Lake City Engineering: City Engineering review comments are as follows:
  - 1. Curb, gutter and sidewalk exist in Donner Way and Donner Circle along the frontage of the proposed plat in poor condition. At least one section of the curb & gutter has settled and must be replaced. Approximately forty sidewalk panels are cracked or spalled and must be replaced. The proposed drive approaches must be installed in conformance with APWA Std. Plan 215.
  - 2. Prior to performing the work described above, a "Permit to Work in the Public Way" must be obtained from SLC Engineering.
  - 3. The plat must conform to the requirements on the attached redlined review print. Please forward the redlined review print to the developer or his engineer.
- d) **Fire:** The Fire Department had no objections to the proposed project if the following issues are addressed prior to finalization of the plans:
  - 1. Due to the lack of full FD vehicle access on all sides, the Salt Lake City Fire Department will require that the project include total fire sprinkler protection and a building standpipe system, as required by the code for this occupancy type. In addition, a fire flow (water supply) analysis conducted by the Salt Lake City Public Utilities Department is required to ensure an adequate water supply, and fire hydrant(s) are provided for the proposed project

- 2. Additional building code issues may need to be addressed, as full plans, drawings and specifications are presented for review.
- e) **Police:** The department did not identify any CPTED concerns with the proposed project.
- f) **Building Services:** Building Services reviewed the proposed project as part of the Development Review Team (DRT) review held on July 31, 2006. A list of their comments is attached to this staff report.
- g) **Public Input:** Planning Staff has received public input opposed to this request and included in Exhibit 2 of this staff report. Neighborhood response to notification of the proposal indicates property owners are concerned about potential negative impacts of the proposed development including:
  - a. loss of views, (*Neither the area master plan nor the Zoning Ordinance currently address the preservation of view corridors in this area.*)
  - b. density, (*The proposed density for the site is supported by the existing zoning and the East Bench Community Master Plan.*)
  - c. past problems with nearby development,
  - d. safety issues, (*The petitioner has agreed to provide secondary emergency access as part of the proposed new development.*)
  - e. dumpster location and (An appropriate location will be determined prior to building permit issuance.)
  - f. potential ventilation noise. (*The Salt Lake City Valley Health Department regulates noise control.*)
- h) **Planning Division Comments:** As mentioned above under the **Public Input** section, adjacent property owners have expressed concern regarding the proposed location of the dumpster near the southeast corner of the property. The Planning Commission may wish to consider alternative locations for the dumpster.

### 2. ANALYSIS AND FINDINGS:

### **OVERVIEW:**

Section 21A.08.210 of the Salt Lake City Code defines condominiums as minor subdivisions. A minor subdivision shall conform to the standards specified in Section 21.28.010, or its successor, of this Title. The Planning Director, or designee, may at an administrative hearing, approve a preliminary condominium plat if it meets the requirements specified in Section 20.20.070 of the Salt Lake City Code. Planning Staff elected to refer this condominium plat request to the Planning Commission because of public concern.

### **STANDARDS FOR APPROVAL:**

A minor subdivision petition may be approved only if it meets the requirements specified in Section 20.20.020 of the Salt Lake City Code. The requirements are as follows:

A. The general character of the surrounding area shall be well defined, and the minor subdivision shall conform to this general character;

Analysis: Staff finds that the request complies with this standard because:

- It supports residential base in an undeveloped portion of the community;
- A multi-family residential development is compatible with the general character of the surrounding neighborhood; and
- It promotes a building design and orientation that enhances the neighborhood.

# **B.** Lots created shall conform to the applicable requirements of the zoning ordinances of the city;

Analysis: No new lots will be created.

#### C. Utility easements shall be offered for dedication as necessary;

Analysis: This is a condition of final plat approval.

#### D. Water supply and sewage disposal shall be satisfactory to the city engineer.

**Analysis:** The proposed preliminary plat has been reviewed by the pertinent City Departments as to applicable laws and regulations. All design and construction must conform to State, County, City and Public Utilities standards and ordinances.

# E. Public improvements shall be satisfactory to the planning director and city engineer.

**Analysis:** All plans for required public improvements must be submitted and approved prior to approval of the final plat.

### **<u>RECOMMENDATION</u>**:

Planning Staff recommends that the Planning Commission grant preliminary approval for the requested condominium plat based upon the following findings:

- 1. Approval of the condominium plat will be in the best interest of the City.
- 2. All lots comply with all applicable zoning standards
- 3. All necessary and required dedications will be made.
- 4. Provisions for the construction of any required public improvements are included.
- 5. The subdivision otherwise complies with all applicable laws and regulations.
- 6. All applicable City Departments have consented to the proposed condominium plat as long as final plans comply with applicable City codes and policies.

- 7. The proposed condominium project will be compatible with surrounding development.
- 8. The request complies with the general standards of review for a minor subdivision.

#### CONDITIONS OF APPROVAL

- 1. Approval is conditioned upon compliance with all departmental comments as outlined in this staff report.
- 2. The final condominium plat submittal shall conform to the requirements of Chapter 21A.56 of the Zoning Ordinance Condominium Approval Procedure.
- 3. Any future development activity associated with the properties will require that all substandard or absent public improvements be installed in accordance with the departmental comments noted in this staff report. Additionally, any future redevelopment will be subject to the requirements of the zoning ordinance.
- 4. Utility easements shall be offered for dedication as necessary.
- 5. A secondary emergency access right-of-way and easement shall be offered for dedication.
- 6. The final dumpster location shall be approved by the Planning Director or designated representative.
- 7. Upon preliminary approval, the Petitioner shall submit for Final Plat approval with the Salt Lake City Planning Division, which is necessary to prepare a recordable final plat with the Salt Lake County Recorder's Office.
- 8. No condominium shall have final approval, or shall said units be sold, until the final plat mylar has been recorded with the Salt Lake County Recorder.

Janice Lew Principal Planner August 3, 2006

#### Attachments:

Exhibit 1 - Departmental Comments Exhibit 2 – Public Comment Exhibit 3 – Proposed Agreement Exhibit 4 - Photographs Exhibit 5 - Site Plan and Elevations Exhibit 6 - Condominium Plat

# **Exhibit 1** Departmental Comments

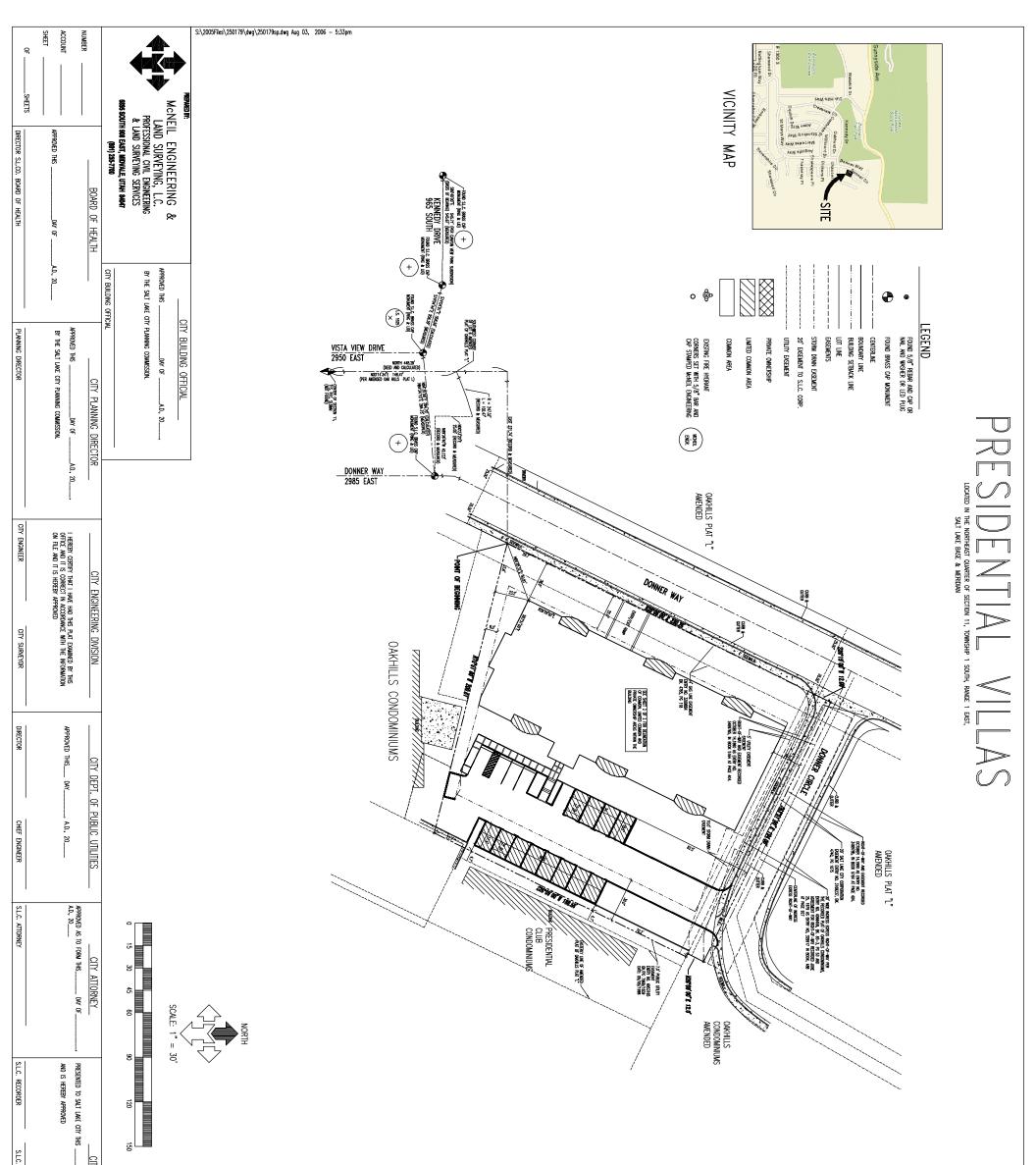
## Exhibit 2 Public Comment

# Exhibit 3 Proposed Agreement

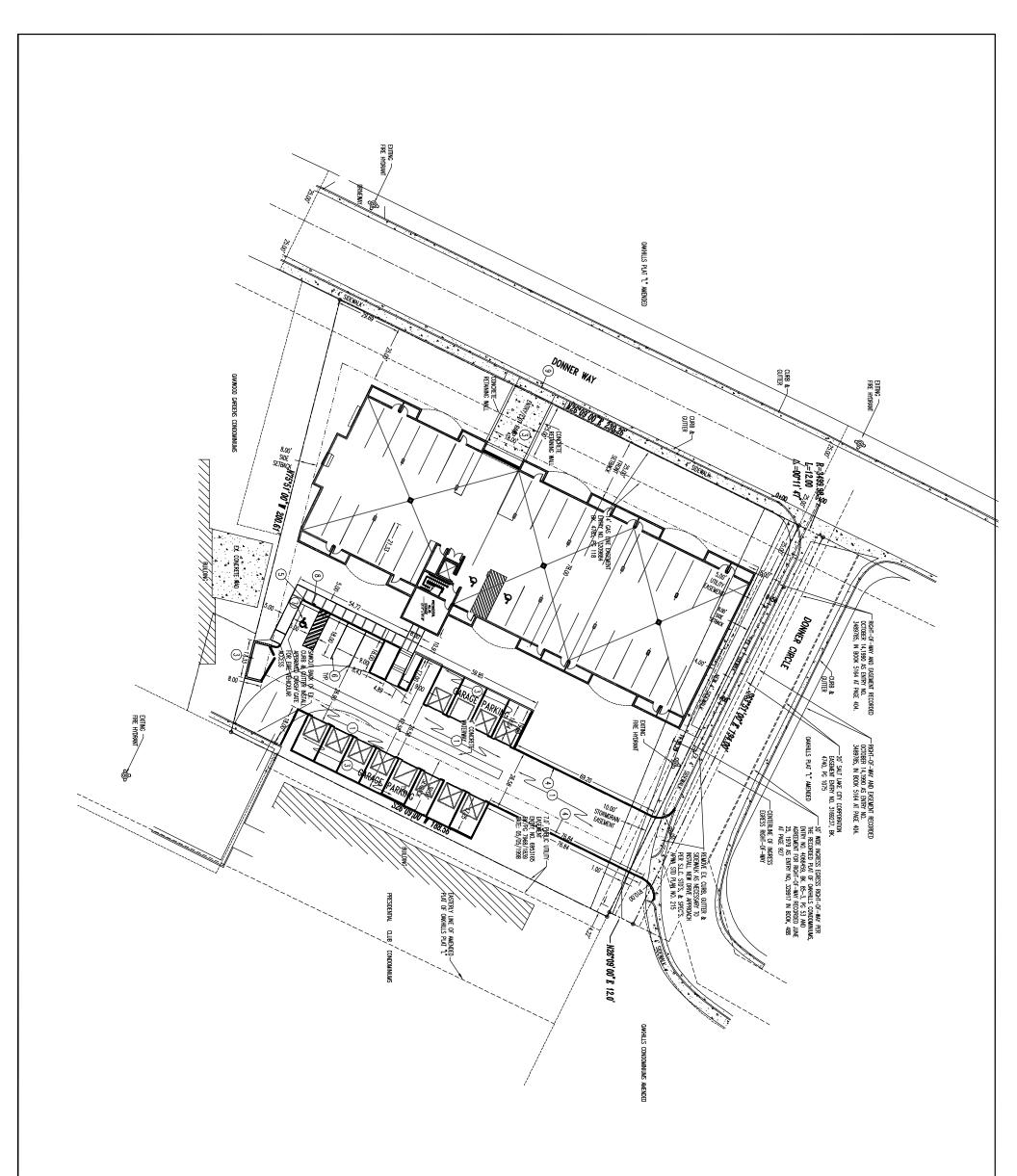
# Exhibit 4 Photographs

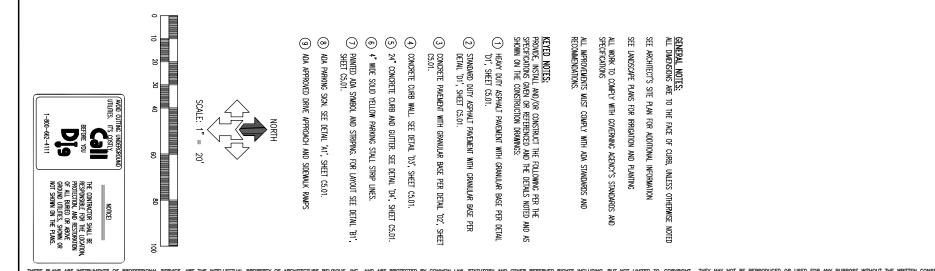
# **Exhibit 5** Site Plan and Elevations

## **Exhibit 6** Condominium Plat



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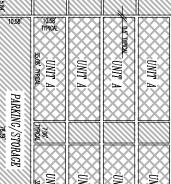




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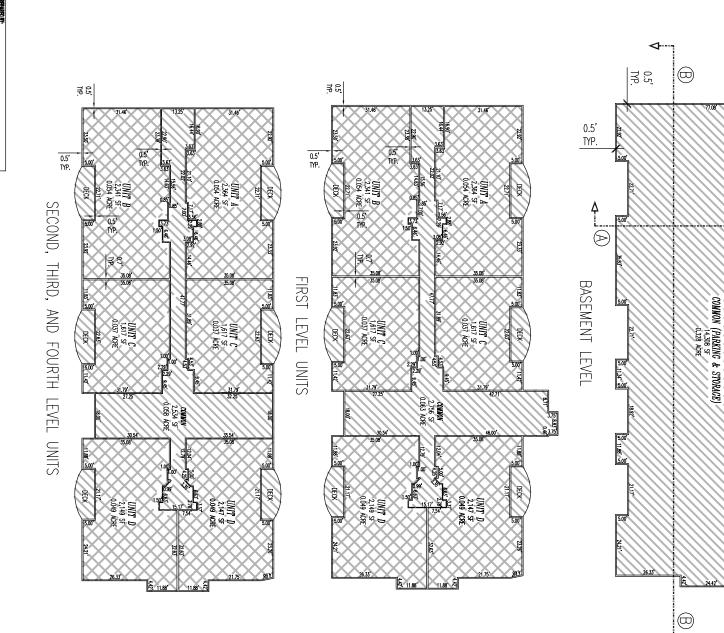


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